



The Commonwealth of Massachusetts
County of Plymouth
Sheriff's Office
 Plymouth County Correctional Facility

26 Long Pond Road
 Plymouth, MA 02360
 Telephone (508) 830-6200
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 www.pcsdma.org



Joseph D. McDonald, Jr
 Sheriff

Gerald C. Pudolsky
 Special Sheriff

Accredited by:



Date: January 13, 2025

To: Sheriff Joseph McDonald

From: Isabel Eonas, PREA Coordinator Isabel M. Eonas

Topic: PREA Annual Report Review

Signature Assistant Superintendent Mattivello: [Signature]

Signature Superintendent Moniz: [Signature]

Signature: Special Sheriff Pudolsky [Signature]

Reviewed and approved: Sheriff McDonald

Signature: [Signature] **Date:** 1-15-2025



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MEMORANDUM

TO: JOSEPH D. MCDONALD, JR, SHERIFF
ANTONE MONIZ, SUPERINTENDENT

FROM: ISABEL EONAS, PREA COORDINATOR

SUBJECT: PRISON RAPE ELIMINATION ACT (PREA) ANNUAL REPORT 2024

The Prison Rape Elimination Act (PREA) requires all law enforcement agencies with detention facilities of any kind to create an annual report of all sexual abuse and sexual harassment incidents reported within its facilities. This report must be completed, submitted to the agency head, and made public via the agency's website (Standard 115.88).

Additionally, we must identify problem areas and take corrective action on an ongoing basis. This report includes a comparison of the current year's data and corrective actions along with those from prior years and provides an assessment of our progress in addressing sexual abuse.

In August 2013 the Plymouth County Sheriff's Office implemented PREA standards, providing education and informational material to inmates and training to staff. Staff training consisted of classroom training and field training agency wide. Refresher classroom training is completed every two years. The Plymouth County Sheriff's Office is committed to the safety and security of individuals in our custody, therefore, refresher field training is provided agency wide on an annual basis.

A toll free "hot line" is provided at the jail for all inmates so they can confidentially report sexual abuse or harassment, as well as seek outside advocacy and counseling from a community organizations not affiliated with the Sheriff's Office. The agencies, who take these calls, by PREA standards, must be independent and not affiliated with the Sheriff's Office. A list of the available advocacy agencies is provided in the inmate handbook and postings in the unit.

During 2024, material informing inmates how to avoid and report sexual assault and harassment continued to be provided. The material was distributed through various formats, including the Inmate Orientation Video, the inmate handbook, and handouts provided to inmates. Information on reporting abuse and harassment is posted throughout the facility in any area an inmate may be present.

In August of 2023, The Plymouth County Correctional Facility was audited by a United States Department of Justice certified PREA Auditor. The audit lasted three days and encompassed every aspect of the entire facility where inmates and staff have contact. An extensive review of PREA related documentation, including agency policies and procedures, was conducted by the auditor prior to her arrival. Once at the facility, she spent time speaking to approximately 46 inmates and 60 staff members, ensuring inmates and staff alike were aware of their rights and responsibilities under PREA, as well as examining inmate living, recreational, and work areas. Overall the facility received 6 exceeds standards, 35 standards met, 2 non-applicable standards, and 0 non-compliant standards¹.

¹ Audit results based on auditor out briefing report the facility is still awaiting the final PREA report from the auditor.

On August 23-25, 2022 the Department of Homeland Security (DHS) audited the facility on the DHS PREA Standards. These standards differ from the DOJ PREA Standards and a complete review of these standards was conducted by the PREA team changes were made to relevant policies and implemented at the facility. Following the audit, the facility successfully met all ICE ERO requirements.

In 2024, there were a total of 15 reports filed by inmates complaining of sexual abuse or harassment at the Plymouth County Correctional Facility, an decrease of 5 incidents since 2023 (20). A breakdown of the complaints is listed below:

<u>Plymouth County Correctional Facility</u>			
<u>VICTIM</u>	<u>ACCUSED</u>	<u>COMPLAINT</u>	<u>DISPOSITION</u>
Detainee	Unknown	Sexual Abuse	Unfounded
Inmate	Inmate	Sexual Abuse	Unsubstantiated
Inmate	Staff	Sexual Abuse	Unfounded
Detainee	Detainee	Sexual Abuse	Unsubstantiated
Inmate	Staff	Sexual Abuse	Unfounded
Inmate	Inmate	Sexual Harassment	Substantiated
Inmate	Inmate	Sexual Harassment	Substantiated
Inmate	Staff	Sexual Abuse	Unfounded
Inmate	Staff	Sexual Abuse	Unfounded
Detainee	Detainee	Sexual Abuse	Unfounded
Inmate	Inmate	Sexual Abuse	Unfounded
Inmate	Inmate	Sexual Abuse	Unsubstantiated
Inmate	Inmate	Sexual Harassment	Unfounded
Inmate	Staff	Sexual Harassment	Unfounded
Detainee	Detainee	Sexual Abuse	Unsubstantiated

Throughout the facility, there were a total of 4 reports of sexual harassment and 11 reports of sexual abuse. Of the 15 reported incidents 5 were against staff, 0 were against contractors, 9 were against inmates and 1 the accused was unknown. Of the 9 reports of inmate on inmate contact, 3 were for sexual harassment and 6 were for sexual abuse. All reports were thoroughly investigated and 3 of the reports were determined to be unfounded. 2 of the reports were determined to be substantiated and 4 reports were determined to be unsubstantiated.

There were 5 reports that involved staff. All of these cases were thoroughly investigated and 5 were determined to be unfounded, 0 were determined to be unsubstantiated, and 0 were determined to be substantiated. There were 0 reports that involved contractors.

After reviewing all 15 reports, it is apparent that all cases were investigated properly and thoroughly, in accordance with Plymouth County Sheriff's Office policy and PREA standards. There were no cases in 2024, which were submitted to the District Attorney for review.

I have compiled historical data for the previous five years (2020-2024) to provide a better representation of all incidents of sexual abuse and harassment throughout the agency. This data covers the Plymouth County Correctional Facility, which housed an average of 740 inmates on a daily basis during 2024.

	PREA Statistics for annual report	2020	2021	2022	2023	2024
	General Information					
1.	Confined to PCCF on December 31	600	627	562	543	908
2.	New admissions to PCCF during the year	2,143	1,902	2,946	3,410	4,148
3.	Average daily population for year	701	590	568	540	740
	Inmate-on-inmate sexual victimization					
1.	Between January 1 and December 31 how many allegations of inmate on inmate sexual abuse was reported?	3	4	2	6	6
2.	How many Substantiated?	0	1	0	1	0
3.	Unsubstantiated?	1	3	1	1	4
4.	Unfounded?	2	0	1	4	2
5.	Ongoing?	0	0	0	0	0
6.	Between January 1 and December 31 how many allegations of inmate on inmate sexual harassment were reported?	8	15	11	6	3
7.	How many Substantiated?	2	12	5	4	2
8.	Unsubstantiated?	2	2	3	1	0
9.	Unfounded?	4	1	5	1	1
10.	Ongoing?	0	0	0	0	0
	Staff-on-inmate abuse					
1.	Between January 1 and December 31 how many allegations of staff on inmate sexual harassment?	5	3	1	5	1
2.	How many substantiated?	0	0	0	0	0
3.	Unsubstantiated?	1	0	0	1	0
4.	Unfounded?	4	3	1	4	1
5.	Ongoing?	0	0	0	0	0
6.	Between January 1 and December 31 how many allegations of staff on inmate sexual abuse were reported?	2	3	5	2	4
7.	How many substantiated?	0	0	0	0	0
8.	Unsubstantiated?	0	0	0	0	0
9.	Unfounded?	2	3	5	2	4
10.	Ongoing?	0	0	0	0	0
	Unknown Perpetrator	1	-----	-----	1	1
1.	Total number of Substantiated incidents?	2	13	5	5	2
2.	Total number of Unsubstantiated incidents?	4	5	3	3	4
3.	Total number of Unfounded incidents?	12	7	11	12	9
4.	Total number of PREA incidents	18	25	19	20	15

2020	Sexual Abuse	Sexual Harassment	Total
Cell	3	8	11
Dormitory	1	4	5
Booking	0	0	0
Other	1	1	2
Total	5	13	18
2021	Sexual Abuse	Sexual Harassment	Total
Cell	3	14	17
Dormitory	1	3	4
Booking	1	0	1
Other	2	1	3
Total	7	18	25
2022	Sexual Abuse	Sexual Harassment	Total
Cell	1	8	9
Dormitory	1	4	5
Booking	1	2	3
Other	0	2	2
Total	3	16	19
2023	Sexual Abuse	Sexual Harassment	Total
Cell	4	7	11
Dormitory	4	2	6
Booking	0	0	0
Other	1	2	3
Total	9	11	20
2024	Sexual Abuse	Sexual Harassment	Total
Cell	9	1	10
Dormitory	1	1	2
Booking	0	1	1
Other	1	1	2
Total	11	4	15

In reviewing all reports since 2020, excluding those determined to be unfounded, inmates are typically victimized by other inmates and these crimes primarily occur in inmate living areas.

Also during 2024 two (2) correctional officer academies were completed a block of time was dedicated to PREA Training for these new officers. Throughout the year the PREA Field Training packet was also completed by all facility staff. New for the year 2024 a field training packet was created specific to transgender searches this was rolled out first to all security supervisors and will be going out to all staff at the beginning of 2025. Strip search refresher classroom training was provided to all female security staff this year in the event they need to search a transgender female inmate housed at the facility.

Over the course of the year 12 transgender inmates were housed at the facility for various lengths of time. Each inmate / detainee was interviewed by the PREA Manager / Transgender Liaison to assess how they are adapting to the facility and if any accommodations needed to be made to meet their needs. As part of the requirements of the facilities' new ICE contract a Transgender Classification and Care Committee (TCCC) was established in October 2024. This multi-departmental committee meets monthly to discuss all transgender ICE detainees housed at the facility. During these meetings the committee assesses the detainees individualized detention plan and makes updates as needed to best meet the detainees needs.

A PREA review committee continues to meet monthly to discuss any issues relevant to PREA and the implementation of the PREA standards. Following each investigation of a PREA allegation the PREA committee makes an assessment regarding whether any changes to staffing levels or video monitoring are necessary to avoid prohibitive conduct. There were no recommendations made regarding staffing levels in 2024. Criteria reviewed in the staffing plan included: generally accepted practices, judicial findings of inadequacy, any findings of inadequacy from federal

investigative agencies or internal/external audits, a physical tour of the facility, current inmate population, number and placement of supervisory staff, programs occurring on each shift, any state or local laws, the prevalence of substantiated and unsubstantiated incidents of sexual abuse, as well as any other relevant factors. In June 2024 and November 2024 Corrections Officers graduated from the academy and were assigned to shifts this has continued to allow the facility to maintain daily minimum staffing levels.

The Plymouth County Sheriff's Office is aggressively working to improve in all aspects of the PREA process and continues to make great strides in the prevention, detection and response to inmate sexual assaults and sexual harassment. The regularly assigned staff at the Plymouth County Sheriff's Office continues to do an outstanding job of managing care, custody and control of our inmates. They work very hard every day and interact with the inmates regularly and in a professional manner to ensure the Agency's mission is met.